

**MUNICIPALITY OF AVON  
AVON, SOUTH DAKOTA**

**AUDIT REPORT**

**FOR THE YEAR JANUARY 1, 2019 TO DECEMBER 31, 2019  
AND  
FOR THE YEAR JANUARY 1, 2020 TO DECEMBER 31, 2020**

*Schoenfish & Co., Inc.*

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 247

105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

MUNICIPALITY OF AVON

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MUNICIPAL OFFICIALS  
DECEMBER 31, 2020

MAYOR:

Michael Petrik

GOVERNING BOARD:

Randy Berndt – President  
Dennis Dodge – Vice-President  
Matthew Petrik  
Kevin Tjeerdsma

FINANCE OFFICER:

Twyla Simmons

ATTORNEY:

Kent E Lehr Law Office

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Governing Board  
Municipality of Avon  
Avon, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, business-type activities, and each major fund of the Municipality of Avon, South Dakota (Municipality), as of December 31, 2020 and December 31, 2019, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements and have issued our report thereon dated June 9, 2022, which was adverse because of the condition of the accounting records.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Municipality's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, we do not express an opinion on the effectiveness of the Municipality's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Municipality's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charge with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Current Audit Findings as item 2020-001 to be a material weakness.

### Compliance and Other Matters

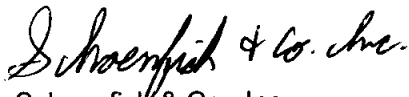
As part of obtaining reasonable assurance about whether the Municipality's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Current Audit Findings as item numbers 2020-002 and 2020-003.

### Municipality's Responses to Findings

The Municipality's responses to the findings identified in our audit are described in the accompanying Schedule of Current Audit Findings. The Municipality's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Municipality's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Schoenfish & Co., Inc.  
Certified Public Accountants  
June 9, 2022

*Schoenfish & Co., Inc.*

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SCHEDULE OF PRIOR AUDIT FINDINGS

PRIOR AUDIT FINDINGS:

Finding Number 2018-001:

Material weaknesses were noted in internal accounting control and record keeping resulting in diminished assurance that transactions were properly executed and recorded and that assets were properly safeguarded. This comment has not been corrected and is restated as current audit finding number 2020-001.

Finding Number 2018-002:

No budget was made for the Library Fund. Also, several budget departments were overdrawn in the General Fund in 2017 and 2018. This comment has not been corrected and a similar comment is restated as current audit finding number 2020-002.

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SCHEDULE OF CURRENT AUDIT FINDINGSCURRENT AUDIT FINDINGS:Internal Control – Related Findings – Material Weaknesses:Finding Number 2020-001:

Material weaknesses were noted in internal accounting control and record keeping resulting in diminished assurance that transactions were properly executed and recorded and that assets were properly safeguarded. This is a continuing audit comment since 2006.

Criteria:

Proper segregation of duties and municipal records results in increased reliability of reported financial data and decreased potential for the loss of public assets.

Condition:

The following deficiencies in internal accounting control and record keeping were noted:

- a. A lack of proper segregation of duties existed for the receipts, disbursements, and payroll functions resulting in decreased reliability of reported financial data and increased potential for the loss of public assets. Assigning different people the responsibilities of authorizing transactions, recording transactions, and maintaining custody of assets is intended to reduce the opportunities to allow any person to be in a position to both perpetrate and conceal errors or fraud in the normal course of his or her duties.
- b. Bank reconciliations must be done monthly and the totals must be compared to the computer balance sheet and the financial report to the board. Cash balances could not be determined by fund type. There is a significant difference between the bank balance and balance per books. The unexplained variance was recorded to balance the financial statements due to not reconciling books and banks in the amounts of (\$160,341.97) for 2020 and \$128,091.72 for 2019.
- c. The following records were not maintained by employees of the Municipality:
  - i) General capital asset records.
  - ii) Enterprise fund capital asset records.
  - iii) Bank reconciliations were not done accurately or in a timely manner.
- d. The receipts were not all recorded properly nor was it all receipted into the appropriate fund.
- e. Disbursements could not be verified as to accuracy of amounts actually paid. All transactions need to be recorded in the software and recorded for the correct amount.
- f. All vouchers including payroll vouchers should be retained according to state retention policies.
- g. Supporting documentation should be kept for all debit card transactions and approved by the board monthly to ensure that all debit card purchases are allowable city expenditures. Several items of alleged debit card abuse were noted throughout the audit.
- h. Disbursements were spent directly from the contingency line in 2019, which is strictly a budget line and should not be used for actual disbursements. Revenue budgets were not detailed enough to compare to accounts. The 2020 budget did not match expenditure reports.
- i. The library board should provide bank statements and financial reports to the city on a monthly basis. Library revenue and expenditures should be recorded in the Municipality's software or adjusted at year end.

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SCHEDULE OF CURRENT AUDIT FINDINGS  
(Continued)

SDCL 9-14-18 states that the finance officer "shall keep regular books of account in which shall be entered all indebtedness of the Municipality, and which shall at all times show the financial condition of the Municipality, the amount of bonds, warrants, certificates, or other evidences of indebtedness issued by the governing body, and the amounts of all bonds, warrants, certificates, or other evidences of indebtedness which have been redeemed and the amount of each outstanding."

SDCL 9-14-19 states that the finance officer "shall supervise the accounting system for all departments and offices of the Municipality in accordance with the recommendations of the Department of Legislative Audit."

Effect:

As a result, there is an increased likelihood that errors could occur and not be detected in a timely manner by employees in the ordinary course of performing their duties, and improper records were maintained for the Municipality of Avon.

Recommendations:

1. We recommend that the municipal officials be cognizant of the lack of segregation of duties for the receipts, disbursements, and payroll functions and attempt to provide compensating internal controls whenever and wherever possible and practical.
2. We recommend that all necessary accounting records be established and properly maintained.

Management's Response:

The Municipality of Avon Mayor, Kevin Tjeerdsma, is the contact person responsible for the response for this comment. This comment is due to the expertise of staff and the size of the Municipality of Avon which precludes staffing at a level sufficient to provide an ideal environment for internal controls. We are aware of this problem and are attempting to provide compensating controls.

Compliance – Related Finding:

Finding Number 2020-002:

No budget was made for the Library Fund in 2019. Also, several budget departments in the General Fund and the Library Fund in total was overdrawn in 2019 and 2020. This is a continuing audit comment since 2010.

Criteria:

SDCL 9-21-2 states in part, "The governing body of each municipality shall, no later than its first regular meeting in September of each year or within ten days thereafter, introduce the annual appropriation ordinance for the ensuing fiscal year, in which it shall appropriate the sums of money necessary to meet all lawful expenses and liabilities of the municipality." Also SDCL 9-21-9 states, "Neither the governing body nor any department or officer of the municipality shall add to the municipal expenditures in any fiscal year any sum in excess of the amount provided for in the annual appropriation ordinance except as otherwise specially provided. Nor shall the amount spent for any purpose or any department exceed the total amount appropriated for such purpose or for such department in the annual appropriation ordinance for such year, except as otherwise specially provided."

Condition:

The Municipality did not prepare a budget for the Library Fund in 2019. The Municipality expended money in excess of amounts budgeted without supplementing the budget as allowed by SDCL 9-21-7.

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SCHEDULE OF CURRENT AUDIT FINDINGS  
(Continued)

Effect:

Without amending or preparing the budget or limiting disbursements, disbursements are being made without proper authority.

Recommendation:

3. We recommend that disbursements be limited to amounts budgeted or budget supplements be made in accordance with SDCL 9-21-7 and SDCL 9-21-6.1 to allow for disbursements.

Management's Response:

The Municipality of Avon Mayor, Kevin Tjeerdsma, is the contact person responsible for the corrective action plan for this comment. The Municipality will be more careful to follow the budgetary guidelines prescribed by law.

Finding Number 2020-003:

The Municipality of Avon has committed several violations of laws. This is the first year in which a similar comment has occurred.

Criteria:

The Municipality should adhere to state and federal laws as they apply to municipal governments.

Condition:

We examined several instances which were in violation of state laws. The following violations were noted:

- a. The Finance Officer did not maintain proper books of accounts of all transactions as required (SDCL 9-14-17, 9-14-18).
- b. The Finance Officer must issue duplicate receipts for all money received (SDCL 9-22-3).
- c. The contingency amount on the budget was slightly more than 5% of the total budget for both 2019 and 2020 (SDCL 9-21-6.1).
- d. The Finance Officer must keep proper supporting documentation for all transactions to include debit card purchases (SDCL 9-14-21).

Effect:

Various laws and regulations were not followed.

Recommendation:

4. We recommend that all laws and regulations be followed by the Municipality.

Management's Response:

The Municipality of Avon Mayor, Kevin Tjeerdsma, is the contact person responsible for the corrective action plan for this comment. We will follow all laws and regulations and gain proper education to become aware of the current laws.

CLOSING CONFERENCE

The audit was discussed with the officials during the course of the audit and with the Mayor, two Councilman, and Finance Officer on June 22, 2022.

*Schoenfish & Co., Inc.*

CERTIFIED PUBLIC ACCOUNTANTS  
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## INDEPENDENT AUDITOR'S REPORT

Governing Board  
Municipality of Avon  
Avon, South Dakota

### Report on the Financial Statements

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, the business-type activities, and each major fund, of the Municipality of Avon, South Dakota, (Municipality) as of December 31, 2020 and December 31, 2019, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements as listed in the Table of Contents.

### Management's Responsibility for the Financial Statements

The Municipality's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Municipality's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinions

Several errors and omissions were noted in the financial statements. Some of the more serious items were improper recording of receipts and disbursements, omission of several receipts and disbursements, and not being able to determine cash balances by fund type.

Throughout the audit, several items of alleged debit card abuse were noted. This was communicated with the mayor and municipal council and action was taken by them.

#### Opinions

In our opinion, because of the effects of the items reported in the above paragraphs, the financial statements referred to above do not present fairly the respective financial position, modified cash basis, of the governmental activities, business-type activities, and each major fund of the Municipality of Avon as of December 31, 2020 and December 31, 2019, and the respective changes in financial position, modified cash basis, where applicable, thereof for each of the years in the biennial period then ended in conformity with accounting principles generally accepted in the United States of America with the basis of accounting described in Note 1.c.

#### Basis of Accounting

We draw attention to Note 1.c. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

##### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the Municipality's financial statements. The Budgetary Comparison Schedules, the Schedule of the Municipal Contributions, and the Schedule of the Municipality's Proportionate Share of Net Pension Liability (Asset) listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. Because of the significance of the matters disclosed in the auditor's report, it is inappropriate to, and the auditor does not, express an opinion on the supplementary information.

*Schoenfish & Co., Inc.*

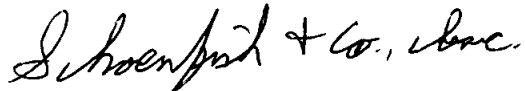
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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2022, on our consideration of the Municipality's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Municipality's internal control over financial reporting and compliance.



Schoenfish & Co., Inc.  
Certified Public Accountants  
June 9, 2022

*Schoenfish & Co., Inc.*

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**MUNICIPALITY OF AVON**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2020**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS:</b>			
Cash and Cash Equivalents	62,505.70	77,610.82	140,116.52
Investments	450,000.00	100,000.00	550,000.00
<b>TOTAL ASSETS</b>	512,505.70	177,610.82	690,116.52
 <b>NET POSITION:</b>			
Unrestricted (Deficit)	512,505.70	177,610.82	690,116.52
<b>TOTAL NET POSITION</b>	512,505.70	177,610.82	690,116.52

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
 For the Year Ended December 31, 2020

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating		Governmental Activities	Primary Government Business-Type Activities	Total
			Grants and Contributions	Grants and Contributions			
<b>Primary Government:</b>							
Governmental Activities:							
General Government	127,231.07	3,325.00			(123,906.07)		(123,906.07)
Public Safety	65,989.18	3,065.00			(62,924.18)		(62,924.18)
Public Works	347,790.89	68,096.48	31,937.03	10,524.04	(237,233.34)		(237,233.34)
Health and Welfare	2,100.00		1,201.00		(899.00)		(899.00)
Culture and Recreation	40,265.77	17,207.22	4,500.00		(18,558.55)		(18,558.55)
<b>Total Governmental Activities</b>	<b>583,376.91</b>	<b>91,693.70</b>	<b>37,638.03</b>	<b>10,524.04</b>	<b>(443,521.14)</b>		<b>(443,521.14)</b>
<b>Business-type Activities:</b>							
Water	115,723.68	145,442.74				29,719.06	29,719.06
Sewer	44,121.08	60,343.04				16,221.96	16,221.96
Ambulance	12,426.81	39,224.15				26,797.34	26,797.34
<b>Total Business-Type Activities</b>	<b>172,271.57</b>	<b>245,009.93</b>	<b>0.00</b>	<b>0.00</b>		<b>72,738.36</b>	<b>72,738.36</b>
<b>Total Primary Government</b>	<b>755,648.48</b>	<b>336,703.63</b>	<b>37,638.03</b>	<b>10,524.04</b>	<b>(443,521.14)</b>	<b>72,738.36</b>	<b>(370,782.78)</b>
<b>General Revenues:</b>							
Taxes:							
Property Taxes					295,169.97		295,169.97
Sales Taxes					211,541.26		211,541.26
State Shared Revenues					8,587.85		8,587.85
Grants and Contributions not Restricted to Specific Programs					2,587.11		2,587.11
Unrestricted Investment Earnings					7,687.41		7,687.41
Miscellaneous Revenue					23,002.02		23,002.02
Unexplained Variance					(158,074.23)		(160,341.97)
Transfers					(15,363.70)		0.00
<b>Total General Revenues and Transfers</b>					<b>375,137.69</b>	<b>13,095.96</b>	<b>388,233.65</b>
<b>Change in Net Position</b>					<b>(68,383.45)</b>	<b>85,834.32</b>	<b>17,450.87</b>
<b>Net Position - Beginning</b>					<b>580,889.15</b>	<b>91,776.50</b>	<b>672,665.65</b>
<b>NET POSITION - ENDING</b>					<b>512,505.70</b>	<b>177,610.82</b>	<b>690,116.52</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2020**

	<u>General Fund</u>	<u>Library Fund</u>	<u>Total</u>
<b>ASSETS:</b>			
Cash and Cash Equivalents	47,459.22	15,046.48	62,505.70
Investments	450,000.00		450,000.00
<b>TOTAL ASSETS</b>	<u>497,459.22</u>	<u>15,046.48</u>	<u>512,505.70</u>
<b>FUND BALANCES:</b>			
Assigned for Next Year's Budget	1,000.00		1,000.00
Assigned for Library		15,046.48	15,046.48
Unassigned	496,459.22		496,459.22
<b>TOTAL FUND BALANCES</b>	<u>497,459.22</u>	<u>15,046.48</u>	<u>512,505.70</u>

The notes to the financial statements are an integral part of this statement.



**MUNICIPALITY OF AVON**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2020**

	General Fund	Library Fund	Total
<b>Revenues:</b>			
Taxes:			
General Property Taxes	293,598.41		293,598.41
General Sales and Use Taxes	211,541.26		211,541.26
Amusement Taxes	144.00		144.00
Penalties & Interest on Delinquent Taxes	1,427.56		1,427.56
Total Taxes	506,711.23	0.00	506,711.23
Licenses and Permits	3,025.00	0.00	3,025.00
Intergovernmental Revenue:			
Federal Grants	7,333.99		7,333.99
State Grants	1,201.00		1,201.00
State Shared Revenue:			
Bank Franchise Tax	3,217.88		3,217.88
Prorate License Fees	2,439.39		2,439.39
Liquor Tax Reversion	4,083.83		4,083.83
Motor Vehicle Licenses	7,646.99		7,646.99
Local Government Highway and Bridge Fund	15,665.66		15,665.66
State Payments in Lieu of Taxes	1,286.14		1,286.14
County Shared Revenue:			
County Road Tax	1,438.11		1,438.11
Total Intergovernmental Revenue	44,312.99	0.00	44,312.99
Charges for Goods and Services:			
Highways and Streets	13,227.50		13,227.50
Sanitation	54,868.98		54,868.98
Culture and Recreation	17,148.17		17,148.17
Total Charges for Goods and Services	85,244.65	0.00	85,244.65
Fines and Forfeits:			
Library		59.05	59.05
Other	3,065.00		3,065.00
Total Fines and Forfeits	3,065.00	59.05	3,124.05
Miscellaneous Revenue:			
Investment Earnings	7,687.41		7,687.41
Special Assessments	10,524.04		10,524.04
Rentals	300.00		300.00
Contributions and Donations from Private Sources		4,500.00	4,500.00
Other	23,002.02		23,002.02
Total Miscellaneous Revenue	41,513.47	4,500.00	46,013.47
Total Revenue	683,872.34	4,559.05	688,431.39

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2020**

	General Fund	Library Fund	Total
<b>Expenditures:</b>			
General Government:			
Legislative	51,570.75		51,570.75
Elections	574.97		574.97
Financial Administration	58,909.66		58,909.66
Other	16,175.69		16,175.69
Total General Government	127,231.07	0.00	127,231.07
Public Safety:			
Police	65,989.18		65,989.18
Total Public Safety	65,989.18	0.00	65,989.18
Public Works:			
Highways and Streets	301,336.23		301,336.23
Sanitation	46,454.66		46,454.66
Total Public Works	347,790.89	0.00	347,790.89
Health and Welfare:			
Health	2,100.00		2,100.00
Total Health and Welfare	2,100.00	0.00	2,100.00
Culture and Recreation:			
Recreation	20,825.65		20,825.65
Parks	5,963.77		5,963.77
Libraries		13,476.35	13,476.35
Total Culture and Recreation	26,789.42	13,476.35	40,265.77
Total Expenditures	569,900.56	13,476.35	583,376.91
Excess Revenues Over (Under) Expenditures	113,971.78	(8,917.30)	105,054.48
<b>Other Financing Sources (Uses):</b>			
Transfers In	14,130.00	15,488.51	29,618.51
Transfers Out	(44,982.21)		(44,982.21)
Unexplained Variance	(158,074.23)		(158,074.23)
Total Other Financing Sources (Uses)	(188,926.44)	15,488.51	(173,437.93)
Net Change in Fund Balance	(74,954.66)	6,571.21	(68,383.45)
Fund Balance - Beginning	572,413.88	8,475.27	580,889.15
FUND BALANCE - ENDING	497,459.22	15,046.48	512,505.70

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON  
STATEMENT OF NET POSITION - MODIFIED CASH BASIS  
PROPRIETARY FUNDS  
December 31, 2020**

	<b>Enterprise Funds</b>			<b>Totals</b>
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Ambulance Fund</b>	
<b>ASSETS:</b>				
Current Assets:				
Cash and Cash Equivalents	<u>                    </u>	<u>                    </u>	<u>77,610.82</u>	<u>77,610.82</u>
Investments	<u>                    </u>	<u>                    </u>	<u>100,000.00</u>	<u>100,000.00</u>
<b>TOTAL ASSETS</b>	<b>0.00</b>	<b>0.00</b>	<b>177,610.82</b>	<b>177,610.82</b>
<b>NET POSITION:</b>				
Unrestricted	<u>                    </u>	<u>                    </u>	<u>177,610.82</u>	<u>177,610.82</u>
<b>TOTAL NET POSITION</b>	<b>0.00</b>	<b>0.00</b>	<b>177,610.82</b>	<b>177,610.82</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES**  
**IN FUND NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**

	<b>Enterprise Funds</b>			<b>Totals</b>
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Ambulance Fund</b>	
<b>Operating Revenue:</b>				
Charges for Goods and Services	143,924.74	59,076.98	39,224.15	242,225.87
Revenue Designated for Servicing Debt	1,518.00	1,266.06		2,784.06
<b>Total Operating Revenue</b>	<b>145,442.74</b>	<b>60,343.04</b>	<b>39,224.15</b>	<b>245,009.93</b>
<b>Operating Expenses:</b>				
Personal Services	38,493.07	38,243.70	6,589.06	83,325.83
Other Current Expense	3,231.12	5,877.38	5,837.75	14,946.25
Materials	73,999.49			73,999.49
<b>Total Operating Expenses</b>	<b>115,723.68</b>	<b>44,121.08</b>	<b>12,426.81</b>	<b>172,271.57</b>
<b>Operating Income (Loss)</b>	<b>29,719.06</b>	<b>16,221.96</b>	<b>26,797.34</b>	<b>72,738.36</b>
<b>Income (Loss) Before Transfers and Unexplained Variance</b>	<b>29,719.06</b>	<b>16,221.96</b>	<b>26,797.34</b>	<b>72,738.36</b>
Transfers In	11,244.73	18,248.97		29,493.70
Transfers Out			(14,130.00)	(14,130.00)
Unexplained Variance	(1,134.02)	(1,133.72)		(2,267.74)
<b>Change in Net Position</b>	<b>39,829.77</b>	<b>33,337.21</b>	<b>12,667.34</b>	<b>85,834.32</b>
<b>Net Position - Beginning</b>	<b>(39,829.77)</b>	<b>(33,337.21)</b>	<b>164,943.48</b>	<b>91,776.50</b>
<b>NET POSITION - ENDING</b>	<b>0.00</b>	<b>0.00</b>	<b>177,610.82</b>	<b>177,610.82</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2019**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS:</b>			
Cash and Cash Equivalents	57,722.17	164,943.48	222,665.65
Investments	450,000.00		450,000.00
Interfund Loans	73,166.98	(73,166.98)	0.00
<b>TOTAL ASSETS</b>	<b>580,889.15</b>	<b>91,776.50</b>	<b>672,665.65</b>
<b>NET POSITION:</b>			
Unrestricted (Deficit)	580,889.15	91,776.50	672,665.65
<b>TOTAL NET POSITION</b>	<b>580,889.15</b>	<b>91,776.50</b>	<b>672,665.65</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
**For the Year Ended December 31, 2019**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating		Governmental Activities	Primary Government	
			Grants and Contributions	Capital Grants and Contributions		Business-Type Activities	Total
<b>Primary Government:</b>							
Governmental Activities:							
General Government	204,703.72	4,082.00			(200,621.72)		(200,621.72)
Public Safety	87,326.57				(87,326.57)		(87,326.57)
Public Works	480,894.92	82,535.39	25,151.40	31,488.62	(341,719.51)		(341,719.51)
Health and Welfare	2,989.02		1,261.00		(1,728.02)		(1,728.02)
Culture and Recreation	74,701.07	6,145.10			(68,555.97)		(68,555.97)
Miscellaneous Expenditures	23,825.12				(23,825.12)		(23,825.12)
<b>Total Governmental Activities</b>	<b>874,440.42</b>	<b>92,762.49</b>	<b>26,412.40</b>	<b>31,488.62</b>	<b>(723,776.91)</b>		<b>(723,776.91)</b>
<b>Business-type Activities:</b>							
Water	124,224.65	155,820.99				31,596.34	31,596.34
Sewer	101,194.72	69,232.32				(31,962.40)	(31,962.40)
Ambulance	9,217.52	39,533.43				30,315.91	30,315.91
<b>Total Business-Type Activities</b>	<b>234,636.89</b>	<b>264,586.74</b>	<b>0.00</b>	<b>0.00</b>		<b>29,949.85</b>	<b>29,949.85</b>
<b>Total Primary Government</b>	<b>1,109,077.31</b>	<b>357,349.23</b>	<b>26,412.40</b>	<b>31,488.62</b>	<b>(723,776.91)</b>	<b>29,949.85</b>	<b>(693,827.06)</b>
<b>General Revenues:</b>							
Taxes:							
Property Taxes					284,328.52		284,328.52
Sales Taxes					202,185.65		202,185.65
State Shared Revenues					7,490.38		7,490.38
Unrestricted Investment Earnings					7,471.10		7,471.10
Miscellaneous Revenue					27,767.83		27,767.83
Unexplained Variance					128,091.72		128,091.72
<b>Total General Revenues</b>					<b>657,335.20</b>	<b>0.00</b>	<b>657,335.20</b>
Change in Net Position					(66,441.71)	29,949.85	(36,491.86)
Net Position - Beginning					647,330.86	61,826.65	709,157.51
<b>NET POSITION - ENDING</b>					<b>580,889.15</b>	<b>91,776.50</b>	<b>672,665.65</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2019**

	<u>General Fund</u>	<u>Library Fund</u>	<u>Total</u>
<b>ASSETS:</b>			
Cash and Cash Equivalents	49,246.90	8,475.27	57,722.17
Investments	450,000.00		450,000.00
Due from Water Fund	39,829.77		39,829.77
Due from Sewer Fund	33,337.21		33,337.21
<b>TOTAL ASSETS</b>	<u>572,413.88</u>	<u>8,475.27</u>	<u>580,889.15</u>
<b>FUND BALANCES:</b>			
Assigned for Next Year's Budget	19,806.56		19,806.56
Assigned for Library		8,475.27	8,475.27
Unassigned	552,607.32		552,607.32
<b>TOTAL FUND BALANCES</b>	<u>572,413.88</u>	<u>8,475.27</u>	<u>580,889.15</u>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2019**

	General Fund	Library Fund	Total
<b>Revenues:</b>			
Taxes:			
General Property Taxes	281,773.66		281,773.66
General Sales and Use Taxes	202,185.65		202,185.65
Amusement Taxes	132.00		132.00
Penalties & Interest on Delinquent Taxes	2,422.86		2,422.86
Total Taxes	486,514.17	0.00	486,514.17
Licenses and Permits	2,930.00	0.00	2,930.00
Intergovernmental Revenue:			
State Grants	12,261.00		12,261.00
State Shared Revenue:			
Bank Franchise Tax	2,201.76		2,201.76
Prorate License Fees	1,440.38		1,440.38
Liquor Tax Reversion	3,845.08		3,845.08
Motor Vehicle Licenses	6,771.59		6,771.59
Local Government Highway and Bridge Fund	15,501.32		15,501.32
State Payments in Lieu of Taxes	1,443.54		1,443.54
County Shared Revenue:			
County Road Tax	1,438.11		1,438.11
Total Intergovernmental Revenue	44,902.78	0.00	44,902.78
Charges for Goods and Services:			
Sanitation	82,535.39		82,535.39
Culture and Recreation	5,949.26		5,949.26
Total Charges for Goods and Services	88,484.65	0.00	88,484.65
Fines and Forfeits:			
Library	0.00	195.84	195.84
Total Fines and Forfeits	0.00	195.84	195.84
Miscellaneous Revenue:			
Investment Earnings	7,471.10		7,471.10
Special Assessments	1,152.00		1,152.00
Rentals	20,488.62		20,488.62
Contributions and Donations from Private Sources		1,000.00	1,000.00
Other	26,767.83		26,767.83
Total Miscellaneous Revenue	55,879.55	1,000.00	56,879.55
Total Revenue	678,711.15	1,195.84	679,906.99

The notes to the financial statements are an integral part of this statement.



**MUNICIPALITY OF AVON**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2019**

	General Fund	Library Fund	Total
<b>Expenditures:</b>			
General Government:			
Legislative	121,282.00		121,282.00
Elections	352.34		352.34
Financial Administration	67,299.11		67,299.11
Other	15,770.27		15,770.27
Total General Government	204,703.72	0.00	204,703.72
Public Safety:			
Police	87,326.57		87,326.57
Total Public Safety	87,326.57	0.00	87,326.57
Public Works:			
Highways and Streets	428,669.84		428,669.84
Sanitation	52,225.08		52,225.08
Total Public Works	480,894.92	0.00	480,894.92
Health and Welfare:			
Health	2,989.02		2,989.02
Total Health and Welfare	2,989.02	0.00	2,989.02
Culture and Recreation:			
Recreation	62,553.74		62,553.74
Parks	5,635.34		5,635.34
Libraries	2,556.78	3,955.21	6,511.99
Total Culture and Recreation	70,745.86	3,955.21	74,701.07
Miscellaneous:			
Other Expenditures	23,825.12		23,825.12
Total Miscellaneous	23,825.12	0.00	23,825.12
Total Expenditures	870,485.21	3,955.21	874,440.42
Excess Revenues Over (Under) Expenditures	(191,774.06)	(2,759.37)	(194,533.43)
<b>Other Financing Sources (Uses):</b>			
Transfers In		3,275.99	3,275.99
Transfers Out	(3,275.99)		(3,275.99)
Unexplained Variance	128,091.72		128,091.72
Total Other Financing Sources (Uses)	124,815.73	3,275.99	128,091.72
Net Change in Fund Balance	(66,958.33)	516.62	(66,441.71)
Fund Balance - Beginning	639,372.21	7,958.65	647,330.86
FUND BALANCE - ENDING	572,413.88	8,475.27	580,889.15

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**December 31, 2019**

	Enterprise Funds			Totals
	Water Fund	Sewer Fund	Ambulance Fund	
<b>ASSETS:</b>				
Current Assets:				
Cash and Cash Equivalents			164,943.48	164,943.48
<b>TOTAL ASSETS</b>	0.00	0.00	164,943.48	164,943.48
<b>LIABILITIES:</b>				
Current Liabilities:				
Due to General Fund	39,829.77	33,337.21		73,166.98
<b>TOTAL LIABILITIES</b>	39,829.77	33,337.21	0.00	73,166.98
<b>NET POSITION:</b>				
Unrestricted	(39,829.77)	(33,337.21)	164,943.48	91,776.50
<b>TOTAL NET POSITION</b>	(39,829.77)	(33,337.21)	164,943.48	91,776.50

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF AVON**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES**  
**IN FUND NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2019**

	<b>Enterprise Funds</b>			<b>Totals</b>
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Ambulance Fund</b>	
<b>Operating Revenue:</b>				
Charges for Goods and Services	155,820.99	69,232.32	39,533.43	264,586.74
<b>Total Operating Revenue</b>	<b>155,820.99</b>	<b>69,232.32</b>	<b>39,533.43</b>	<b>264,586.74</b>
<b>Operating Expenses:</b>				
Personal Services	32,929.36	32,856.83	3,244.04	69,030.23
Other Current Expense	23,741.19	68,337.89	5,973.48	98,052.56
Materials	67,554.10			67,554.10
<b>Total Operating Expenses</b>	<b>124,224.65</b>	<b>101,194.72</b>	<b>9,217.52</b>	<b>234,636.89</b>
<b>Operating Income (Loss)</b>	<b>31,596.34</b>	<b>(31,962.40)</b>	<b>30,315.91</b>	<b>29,949.85</b>
<b>Change in Net Position</b>	<b>31,596.34</b>	<b>(31,962.40)</b>	<b>30,315.91</b>	<b>29,949.85</b>
<b>Net Position - Beginning</b>	<b>(71,426.11)</b>	<b>(1,374.81)</b>	<b>134,627.57</b>	<b>61,826.65</b>
<b>NET POSITION - ENDING</b>	<b>(39,829.77)</b>	<b>(33,337.21)</b>	<b>164,943.48</b>	<b>91,776.50</b>

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c, these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of the Municipality of Avon (Municipality) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Municipality and for each function of the Municipality's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Municipality or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

See Independent Auditor's Report.

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NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

The funds of the Municipality financial reporting entity are described below:

Governmental Funds:

General Fund – The General Fund is the general operating fund of the Municipality. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always a major fund.

Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Library Fines Fund – to account for fines and similar charges, deposited in a library board bank account subject to checks by the librarian for library purposes. (SDCL 14-2-42) This is a major fund.

Proprietary Funds:

Enterprise Funds – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Water Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities. (SDCL 9-47-1) This is a major fund.

Sewer Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities. (SDCL 9-48-2) This is a major fund.

Ambulance Fund – this fund accounts for the operation of the municipal ambulance services and related costs. This is a major fund.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The Municipality's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

Government-Wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

Fund Financial Statements:

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied with the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the Government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the Municipality in these financial statements is:

Recording assets and liabilities related to interfund receivables and payables resulting from cash deficits.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the Municipality applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

d. Interfund Eliminations and Reclassifications:

Government-wide Financial Statements:

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

1. In order to minimize the grossing-up effect on assets and liabilities within the governmental and business-type activities columns of the primary government, amounts reported as interfund receivables and payables have been eliminated in the governmental and business-type activities columns, except for the net, residual amounts due between governmental and business-type activities, which are presented as Internal Balances.

e. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

f. Revenue Received in Advance:

Under the modified cash basis of accounting, cash may have been received in advance of the Municipality's providing a good or service to a customer. These amounts are reported in the financial statements, as applicable.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the Municipality's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified as operating or non-operating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

i. Equity Classifications:

Government-wide Statements:

Equity is classified as net position and is displayed in one component.

1. Unrestricted net position – All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and may distinguish between "Nonspendable", "Restricted", "Committed", "Assigned" and "Unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

j. Application of Net Position:

It is the Municipality's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Municipality classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Finance Officer.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Municipality uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use *committed*, then *assigned* and lastly *unassigned* amounts of unrestricted fund balance when expenditures are made.

The Municipality does not have a formal minimum fund balance policy.



NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

2. VIOLATIONS OF FINANCE-RELATED LEGAL AND CONTRACTUAL PROVISIONS:

The Municipality is prohibited by statute from spending in excess of appropriated amounts at the department level. The following represents the significant overdrafts of the expenditures compared to appropriations:

	<u>Year Ended 12/31/2020</u>	<u>Year Ended 12/31/2019</u>
General Fund:		
Activity:		
Legislature	\$ 8,570.75	\$ 81,282.00
Financial Administration		16,299.11
Police	2,989.18	4,326.57
Highways & Streets	90,336.23	222,178.72
Sanitation		12,225.08
Health	100.00	989.02
Recreation		23,913.74
Other Expenditures		23,825.12
Libraries	7,476.35	3,955.21

The Municipality plans to take the following actions to address these violations: use supplemental budgets when legal authority allows.

3. DEFICIT FUND BALANCES/NET POSITION

As of December 31, 2019 the following individual nonmajor funds had deficit fund balances/net position in the amounts shown:

	<u>2019</u>
Water Fund	\$ 39,829.77
Sewer Fund	33,337.21

4. DEPOSITS AND INVESTMENTS, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The Municipality follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The Municipality’s cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank’s public debt rating which may not be less than “AA” or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

Investments – In general, SDCL 4-5-6 permits Municipality funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2020 and 2019, the Municipality did not have any investments. The investments reported in the financial statements consist only of certificates of deposit.

Credit Risk – State law limits eligible investments for the Municipality, as discussed above. The Municipality has no investment policy that would further limit its investment choices.

Concentration of Credit Risk – The Municipality places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The Municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making investment. The Municipality's policy is to credit all income from deposits and investments to the fund making the investment.

#### 5. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The Municipality is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable property in the Municipality.

#### 6. LONG-TERM COMMITMENTS

The Municipality of Avon entered into a five-year commitment with B-Y Water District to provide water to the Municipality. A monthly charge in the amount of \$491.00 is paid by the Municipality to B-Y Water District. The monthly charge represents a contribution by the Municipality to aid Hanson Rural Water District in the construction of the facilities necessary to provide the Municipality with water. The Municipality will not acquire ownership of any of these water facilities through lease payments. Payments are made from the Municipality's Water Fund.

The following are the minimum payments on this commitment:

2021	\$ 5,892.00
2022	\$ 5,892.00
2023	\$ 982.00

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

7. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2019 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>	
	<u>Library Fund</u>	<u>Total</u>
Major Funds:		
General Fund	\$ 3,275.99	\$ 3,275.99
Total	<u>\$ 3,275.99</u>	<u>\$ 3,275.99</u>

Interfund transfers for the year ended December 31, 2020 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>				<u>Total</u>
	<u>General Fund</u>	<u>Library Fund</u>	<u>Water Fund</u>	<u>Sewer Fund</u>	
Major Funds:					
General Fund		\$ 15,488.51	\$ 11,244.73	\$ 18,248.97	\$ 44,982.21
Ambulance Fund	14,130.00				14,130.00
Total	<u>\$ 14,130.00</u>	<u>\$ 15,488.51</u>	<u>\$ 11,244.73</u>	<u>\$ 18,248.97</u>	<u>\$ 59,112.21</u>

The Municipality typically budgets transfers to conduct the indispensable functions of the Municipality.

8. INDIVIDUAL FUND INTERFUND RECEIVABLE AND PAYABLE BALANCES

Interfund receivable and payable balances at December 31, 2019 were:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Major Funds:		
General Fund	\$ 73,166.98	
Water Fund		\$ 39,829.77
Sewer Fund		\$ 33,337.21

The purpose for the interfund receivable and payable balances is to supplement deficits cash balances at year end. The Municipality expects all interfund receivables and payables to be paid within one year.

9. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://www.sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. The Municipality's

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

share of contributions to the SDRS for the fiscal years ended December 31, 2020, 2019, and 2018, were \$9,528.26, \$8,986.77, and \$8,370.60, respectively, equal to the required contributions each year.

Pension Liabilities (Assets):

At June 30, 2020, SDRS is 100.04% funded and accordingly has net pension asset. The proportionate shares of the components of the net pension asset of the South Dakota Retirement System, for the Municipality as of the measurement period ending June 30, 2020 and reported by the Municipality as of December 31, 2020 are as follows:

Proportionate share of net position restricted for pension benefits	\$ 883,694.26
Less proportionate share of total pension liability	<u>\$ 884,006.46</u>
Proportionate share of net pension liability (asset)	<u>\$ (312.20)</u>

The net pension liability (asset) was measured as of June 30, 2020 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the Municipality's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the Municipality's proportion was 0.00718860%, which is an increase of 0.0004839% from its proportion measured as of June 30, 2019.

At June 30, 2019, SDRS is 100.9% funded and accordingly has net pension asset. The proportionate shares of the components of the net pension asset of the South Dakota Retirement System, for the Municipality as of the measurement period ending June 30, 2019 and reported by the Municipality as of December 31, 2019 are as follows:

Proportionate share of net position restricted for pension benefits	\$ 835,553.29
Less proportionate share of total pension liability	<u>\$ 836,263.80</u>
Proportionate share of net pension liability (asset)	<u>\$ (710.51)</u>

The net pension liability (asset) was measured as of June 30, 2019 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the Municipality's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2019, the Municipality's proportion was 0.006670470%, which is a decrease of 0.0000898% from its proportion measured as of June 30, 2018.

Actuarial Assumptions:

The total pension liability (asset) in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	6.50 percent at entry to 3.00 percent after 25 years of service
Discount Rate	6.50 percent net of plan investment expense
Future COLAs	1.41 percent

See Independent Auditor's Report.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

The total pension liability (asset) in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	Graded by years of service, from 6.50 percent at entry to 3.00 percent after 25 years of service
Discount Rate	6.50 percent net of plan investment expense
Future COLAs	1.88 percent

Mortality rates were based on 97% of the RP-2014 Mortality Table, projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	<u>100%</u>	

Best estimates of real rates for each major asset class included in the pension plan's target asset allocation as of June 30, 2018 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	4.7%
Fixed Income	30.0%	1.7%
Real Estate	10.0%	4.3%
Cash	2.0%	0.9%
Total	<u>100%</u>	

See Independent Auditor's Report.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

Discount Rate:

The discount rate used to measure the total pension liability (asset) was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of liability (asset) to changes in the discount rate:

For the year ended December 31, 2020, the following presents the Municipality's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50 percent, as well as what the Municipality's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1%</u> <u>Decrease</u>	<u>Current</u> <u>Discount</u> <u>Rate</u>	<u>1%</u> <u>Increase</u>
Municipality's proportionate share of the net pension liability (asset)	\$121,112.71	\$(312.20)	\$(99,635.38)

For the year ended December 31, 2019, the following presents the Municipality's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50 percent, as well as what the Municipality's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1%</u> <u>Decrease</u>	<u>Current</u> <u>Discount</u> <u>Rate</u>	<u>1%</u> <u>Increase</u>
Municipality's proportionate share of the net pension liability (asset)	\$117,931.52	\$(710.51)	\$(97,382.33)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

10. SIGNIFICANT CONTINGENCIES - LITIGATION

At December 31, 2020, the Municipality was not involved in any significant litigation.

11. RISK MANAGEMENT

The Municipality is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2020, the Municipality managed its risks as follows:

Employee Health Insurance:

The Municipality purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

See Independent Auditor's Report.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

Liability Insurance:

The Municipality joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The Municipality's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the Municipality. The Municipality pays an annual premium, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member based on their exposure or type of coverage. The Municipality pays an annual premium to the pool to provide coverage for liability coverage for general liability insurance and property insurance.

Effective January 1, 2018, the SDPAA revised the method of calculating the amount available to be refunded to a withdrawing member. Upon giving proper written notice to the SDPAA a member may withdraw. Within 120 days following withdrawal, or as soon thereafter as the next Annual Budget is completed, the SDPAA will advise the withdrawing member of its total calculated portion of contributions made to the SDPAA that shall be refunded. Refunds are calculated based on the pool's total contributions, along with the member's total contributions, current losses, unpaid losses, and loss expenses, the member's loss ratio, and number of membership years.

A member who withdraws from the SDPAA shall receive a calculated portion of their contributions refunded for unpaid casualty losses, based on the following schedule:

<u>Years</u>	<u>Percentage</u>
1	55%
2	50%
3	40%
4	35%
5	30%
6+	20%

All refunds shall be paid to the withdrawing Member over a five-year term.

The amount available for refund to the Municipality is considered a deposit for financial reporting purposes.

As of December 31, 2020, the Municipality's balance available to be refunded per the SDPAA was \$25,806.00, which was an increase of \$639.00 from the previous year. As of December 31, 2019, the Municipality's balance available to be refunded per the SDPAA was \$25,167.00, which was an increase of \$2,996.00 from the previous year.

The Municipality carries a \$500 deductible for the liability coverage and a \$500 deductible for the property coverage.

The Municipality does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.



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NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

Worker's Compensation:

The Municipality joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The Municipality's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The Municipality pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The Municipality does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Unemployment Benefits:

The Municipality provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

12. SUBSEQUENT EVENTS

Management has evaluated whether any subsequent events have occurred through June 9, 2022, the date on which the financial statements were available to be issued.

**SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF AVON**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u> <u>(Budgetary Basis)</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget -</u> <u>Positive (Negative)</u>
<b>Revenues:</b>				
Taxes:				
General Property Taxes	300,293.44	300,293.44	293,598.41	(6,695.03)
General Sales and Use Taxes	130,000.00	130,000.00	211,541.26	81,541.26
Amusement Taxes	0.00	0.00	144.00	144.00
Penalties & Interest on Delinquent Taxes	0.00	0.00	1,427.56	1,427.56
Total Taxes	<u>430,293.44</u>	<u>430,293.44</u>	<u>506,711.23</u>	<u>76,417.79</u>
Licenses and Permits	<u>1,700.00</u>	<u>1,700.00</u>	<u>3,025.00</u>	<u>1,325.00</u>
Intergovernmental Revenue:				
Federal Grants	0.00	0.00	7,333.99	7,333.99
State Grants	3,666.65	3,666.65	1,201.00	(2,465.65)
State Shared Revenue:				
Bank Franchise Tax	3,666.67	3,666.67	3,217.88	(448.79)
Prorate License Fees	0.00	0.00	2,439.39	2,439.39
Liquor Tax Reversion	3,666.67	3,666.67	4,083.83	417.16
Motor Vehicle Licenses	3,666.67	3,666.67	7,646.99	3,980.32
Local Government Highway and Bridge Fund	3,666.67	3,666.67	15,665.66	11,998.99
State Payments in Lieu of Taxes	3,666.67	3,666.67	1,286.14	(2,380.53)
County Shared Revenue:				
County Road Tax	4,750.00	4,750.00	1,438.11	(3,311.89)
County Wheel Tax	2,375.00	2,375.00	0.00	(2,375.00)
Other	2,375.00	2,375.00	0.00	(2,375.00)
Total Intergovernmental Revenue	<u>31,500.00</u>	<u>31,500.00</u>	<u>44,312.99</u>	<u>12,812.99</u>
Charges for Goods and Services:				
Highways and Streets	0.00	0.00	13,227.50	13,227.50
Sanitation	68,000.00	68,000.00	54,868.98	(13,131.02)
Culture and Recreation	25,000.00	25,000.00	17,148.17	(7,851.83)
Total Charges for Goods & Services	<u>93,000.00</u>	<u>93,000.00</u>	<u>85,244.65</u>	<u>(7,755.35)</u>
Fines and Forfeits:				
Court Fines and Costs	1,385.74	1,385.74	0.00	(1,385.74)
Animal Control Fines	1,385.71	1,385.71	0.00	(1,385.71)
Parking Meter Fines	1,385.71	1,385.71	0.00	(1,385.71)
Other	1,385.71	1,385.71	3,065.00	1,679.29
Total Fines and Forfeits	<u>5,542.87</u>	<u>5,542.87</u>	<u>3,065.00</u>	<u>(2,477.87)</u>
Miscellaneous Revenue:				
Investment Earnings	7,000.00	7,000.00	7,687.41	687.41
Rentals	1,385.71	1,385.71	300.00	(1,085.71)
Special Assessments	1,385.71	1,385.71	10,524.04	9,138.33
Other	21,192.27	21,192.27	23,002.02	1,809.75
Total Miscellaneous Revenue	<u>30,963.69</u>	<u>30,963.69</u>	<u>41,513.47</u>	<u>10,549.78</u>
Total Revenue	<u>593,000.00</u>	<u>593,000.00</u>	<u>683,872.34</u>	<u>90,872.34</u>

**SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF AVON**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u> <u>(Budgetary Basis)</u>	<u>Variance with</u> <u>Final Budget -</u> <u>Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Expenditures:</b>				
General Government:				
Legislative	43,000.00	43,000.00	51,570.75	(8,570.75)
Contingency	41,000.00	41,000.00		
Amount Transferred		0.00		41,000.00
Elections	1,000.00	1,000.00	574.97	425.03
Financial Administration	63,000.00	63,000.00	58,909.66	4,090.34
Other	38,000.00	38,000.00	16,175.69	21,824.31
Total General Government	<u>186,000.00</u>	<u>186,000.00</u>	<u>127,231.07</u>	<u>58,768.93</u>
Public Safety:				
Police	63,000.00	63,000.00	65,989.18	(2,989.18)
Total Public Safety	<u>63,000.00</u>	<u>63,000.00</u>	<u>65,989.18</u>	<u>(2,989.18)</u>
Public Works:				
Highways and Streets	211,000.00	211,000.00	301,336.23	(90,336.23)
Sanitation	67,000.00	67,000.00	46,454.66	20,545.34
Total Public Works	<u>278,000.00</u>	<u>278,000.00</u>	<u>347,790.89</u>	<u>(69,790.89)</u>
Health and Welfare:				
Health	2,000.00	2,000.00	2,100.00	(100.00)
Total Health and Welfare	<u>2,000.00</u>	<u>2,000.00</u>	<u>2,100.00</u>	<u>(100.00)</u>
Culture and Recreation:				
Recreation	48,000.00	48,000.00	20,825.65	27,174.35
Parks	10,000.00	10,000.00	5,963.77	4,036.23
Total Culture and Recreation	<u>58,000.00</u>	<u>58,000.00</u>	<u>26,789.42</u>	<u>31,210.58</u>
<b>Total Expenditures</b>	<u>587,000.00</u>	<u>587,000.00</u>	<u>569,900.56</u>	<u>17,099.44</u>
Excess of Revenue Over (Under)				
Expenditures	<u>6,000.00</u>	<u>6,000.00</u>	<u>113,971.78</u>	<u>107,971.78</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	0.00	0.00	14,130.00	14,130.00
Transfers Out	0.00	0.00	(44,982.21)	(44,982.21)
Unexplained Variance	0.00	0.00	(158,074.23)	(158,074.23)
Total Other Financing Sources (Uses)	<u>0.00</u>	<u>0.00</u>	<u>(188,926.44)</u>	<u>(188,926.44)</u>
<b>Net Change in Fund Balances</b>	<u>6,000.00</u>	<u>6,000.00</u>	<u>(74,954.66)</u>	<u>(80,954.66)</u>
Fund Balance - Beginning	572,413.88	572,413.88	572,413.88	0.00
<b>FUND BALANCE - ENDING</b>	<u>578,413.88</u>	<u>578,413.88</u>	<u>497,459.22</u>	<u>(80,954.66)</u>

**SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF AVON**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**LIBRARY FUND**  
**For the Year Ended December 31, 2020**

	<b>Budgeted Amounts</b>		<b>Actual Amounts (Budgetary Basis)</b>	<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Fines and Forfeits:				
Library	0.00	0.00	59.05	59.05
Total Fines and Forfeits	0.00	0.00	59.05	59.05
Miscellaneous Revenue:				
Contributions and Donations from Private Sources	0.00	0.00	4,500.00	4,500.00
Total Miscellaneous Revenue	0.00	0.00	4,500.00	4,500.00
Total Revenue	0.00	0.00	4,559.05	4,559.05
<b>Expenditures:</b>				
Culture and Recreation:				
Libraries	6,000.00	6,000.00	13,476.35	(7,476.35)
Total Culture and Recreation	6,000.00	6,000.00	13,476.35	(7,476.35)
Total Expenditures	6,000.00	6,000.00	13,476.35	(7,476.35)
Excess of Revenue Over (Under) Expenditures	(6,000.00)	(6,000.00)	(8,917.30)	(2,917.30)
<b>Other Financing Sources (Uses):</b>				
Transfers In	0.00	0.00	15,488.51	15,488.51
Total Other Financing Sources (Uses)	0.00	0.00	15,488.51	15,488.51
Net Change in Fund Balances	(6,000.00)	(6,000.00)	6,571.21	12,571.21
Fund Balance - Beginning	8,475.27	8,475.27	8,475.27	0.00
FUND BALANCE - ENDING	2,475.27	2,475.27	15,046.48	12,571.21

**SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF AVON**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2019**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u> <u>(Budgetary Basis)</u>	<u>Variance with</u> <u>Final Budget -</u> <u>Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Taxes:				
General Property Taxes	285,191.12	285,191.12	281,773.66	(3,417.46)
General Sales and Use Taxes	120,000.00	120,000.00	202,185.65	82,185.65
Amusement Taxes	108.00	108.00	132.00	24.00
Penalties & Interest on Delinquent Taxes	1,200.00	1,200.00	2,422.86	1,222.86
Total Taxes	406,499.12	406,499.12	486,514.17	80,015.05
Licenses and Permits	1,700.00	1,700.00	2,930.00	1,230.00
Intergovernmental Revenue:				
State Grants	1,500.00	1,500.00	12,261.00	10,761.00
State Shared Revenue:				
Bank Franchise Tax	2,910.00	2,910.00	2,201.76	(708.24)
Prorate License Fees	0.00	0.00	1,440.38	1,440.38
Liquor Tax Reversion	0.00	0.00	3,845.08	3,845.08
Motor Vehicle Licenses	0.00	0.00	6,771.59	6,771.59
Local Government Highway and Bridge Fund	0.00	0.00	15,501.32	15,501.32
State Payments in Lieu of Taxes	775.00	775.00	1,443.54	668.54
County Shared Revenue:				
County Road Tax	0.00	0.00	1,438.11	1,438.11
Other	8,300.00	8,300.00	0.00	(8,300.00)
Total Intergovernmental Revenue	13,485.00	13,485.00	44,902.78	31,417.78
Charges for Goods and Services:				
Sanitation	56,270.00	56,270.00	82,535.39	26,265.39
Culture and Recreation	10,500.00	10,500.00	5,949.26	(4,550.74)
Total Charges for Goods & Services	66,770.00	66,770.00	88,484.65	21,714.65
Miscellaneous Revenue:				
Investment Earnings	2,200.00	2,200.00	7,471.10	5,271.10
Rentals	1,810.00	1,810.00	1,152.00	(658.00)
Special Assessments	35,800.00	35,800.00	20,488.62	(15,311.38)
Contributions and Donations from Private Sources	17,900.00	17,900.00	0.00	(17,900.00)
Other	23,227.00	23,227.00	26,767.83	3,540.83
Total Miscellaneous Revenue	80,937.00	80,937.00	55,879.55	(25,057.45)
Total Revenue	569,391.12	569,391.12	678,711.15	109,320.03

**SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF AVON**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2019**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u> (Budgetary Basis)	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget -</u> <u>Positive (Negative)</u>
<b>Expenditures:</b>				
General Government:				
Legislative	40,000.00	40,000.00	121,282.00	(81,282.00)
Contingency	40,900.00	40,900.00		
Amount Transferred		0.00		40,900.00
Elections	1,000.00	1,000.00	352.34	647.66
Financial Administration	51,000.00	51,000.00	67,299.11	(16,299.11)
Other	38,000.00	38,000.00	15,770.27	22,229.73
Total General Government	<u>170,900.00</u>	<u>170,900.00</u>	<u>204,703.72</u>	<u>(33,803.72)</u>
Public Safety:				
Police	83,000.00	83,000.00	87,326.57	(4,326.57)
Total Public Safety	<u>83,000.00</u>	<u>83,000.00</u>	<u>87,326.57</u>	<u>(4,326.57)</u>
Public Works:				
Highways and Streets	206,491.12	206,491.12	428,669.84	(222,178.72)
Sanitation	40,000.00	40,000.00	52,225.08	(12,225.08)
Total Public Works	<u>246,491.12</u>	<u>246,491.12</u>	<u>480,894.92</u>	<u>(234,403.80)</u>
Health and Welfare:				
Health	2,000.00	2,000.00	2,989.02	(989.02)
Total Health and Welfare	<u>2,000.00</u>	<u>2,000.00</u>	<u>2,989.02</u>	<u>(989.02)</u>
Culture and Recreation:				
Recreation	38,640.00	38,640.00	62,553.74	(23,913.74)
Parks	6,360.00	6,360.00	5,635.34	724.66
Libraries	14,000.00	14,000.00	2,556.78	11,443.22
Total Culture and Recreation	<u>59,000.00</u>	<u>59,000.00</u>	<u>70,745.86</u>	<u>(11,745.86)</u>
Capital Outlay	<u>50,000.00</u>	<u>50,000.00</u>	<u>0.00</u>	<u>50,000.00</u>
Miscellaneous:				
Other Expenditures	0.00	0.00	23,825.12	(23,825.12)
Total Miscellaneous	<u>0.00</u>	<u>0.00</u>	<u>23,825.12</u>	<u>(23,825.12)</u>
Total Expenditures	<u>611,391.12</u>	<u>611,391.12</u>	<u>870,485.21</u>	<u>(259,094.09)</u>
Excess of Revenue Over (Under) Expenditures	<u>(42,000.00)</u>	<u>(42,000.00)</u>	<u>(191,774.06)</u>	<u>(149,774.06)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers Out	0.00	0.00	(3,275.99)	(3,275.99)
Unexplained Variance	0.00	0.00	128,091.72	128,091.72
Total Other Financing Sources (Uses)	<u>0.00</u>	<u>0.00</u>	<u>124,815.73</u>	<u>124,815.73</u>
Net Change in Fund Balances	<u>(42,000.00)</u>	<u>(42,000.00)</u>	<u>(66,958.33)</u>	<u>(24,958.33)</u>
Fund Balance - Beginning	639,372.21	639,372.21	639,372.21	0.00
FUND BALANCE - ENDING	<u>597,372.21</u>	<u>597,372.21</u>	<u>572,413.88</u>	<u>(24,958.33)</u>

**SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF AVON**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**LIBRARY FUND**  
**For the Year Ended December 31, 2019**

	<b>Budgeted Amounts</b>		<b>Actual Amounts (Budgetary Basis)</b>	<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Fines and Forfeits:				
Library	0.00	0.00	195.84	195.84
Total Fines and Forfeits	0.00	0.00	195.84	195.84
Miscellaneous Revenue:				
Contributions and Donations from Private Sources	0.00	0.00	1,000.00	1,000.00
Total Miscellaneous Revenue	0.00	0.00	1,000.00	1,000.00
Total Revenue	0.00	0.00	1,195.84	1,195.84
<b>Expenditures:</b>				
Culture and Recreation:				
Libraries	0.00	0.00	3,955.21	(3,955.21)
Total Culture and Recreation	0.00	0.00	3,955.21	(3,955.21)
Total Expenditures	0.00	0.00	3,955.21	(3,955.21)
Excess of Revenue Over (Under) Expenditures	0.00	0.00	(2,759.37)	(2,759.37)
<b>Other Financing Sources (Uses):</b>				
Transfers In	0.00	0.00	3,275.99	3,275.99
Total Other Financing Sources (Uses)	0.00	0.00	3,275.99	3,275.99
Net Change in Fund Balances	0.00	0.00	516.62	516.62
Fund Balance - Beginning	7,958.65	7,958.65	7,958.65	0.00
FUND BALANCE - ENDING	7,958.65	7,958.65	8,475.27	516.62

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NOTES TO THE SUPPLEMENTARY INFORMATION

Schedules of Budgetary Comparisons for the General Fund  
and for each major Special Revenue Fund with a legally required budget.

Note 1. Budgets and Budgetary Accounting:

The Municipality followed these procedures in establishing the budgetary data reflected in the financial statements:

1. At the first regular board meeting in September of each year or within ten days thereafter, the Governing Board introduces the annual appropriation ordinance for the ensuing fiscal year.
2. After adoption by the Governing Board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total municipal budget and may be transferred by resolution of the Governing Board to any other budget category that is deemed insufficient during the year.
4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
5. Unexpected appropriations lapse at year end unless encumbered by resolution of the Governing Board.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund.

The Municipality did not encumber any amounts at December 31, 2019 and 2020.

6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
7. Budgets for the General Fund are adopted on a basis consistent with the cash basis of accounting.

Note 2. GAAP/Budgetary Accounting Basis Differences

The Municipality's budgetary process accounts for certain transactions on a basis other than GAAP. The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenue and expenditures are recognized on a modified cash basis. Utilizing the modified cash basis, revenues are recorded when received in cash and expenditures are recorded when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting on the governmental fund statements and on the full accrual basis on the government-wide statements.



SUPPLEMENTARY INFORMATION

SCHEDULE OF THE MUNICIPALITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

South Dakota Retirement System

Last Six Years \*

	2020	2019	2018	2017	2016	2015
Municipality's proportion of the net pension liability/asset	0.0071886%	0.0067047%	0.0066149%	0.0061522%	0.0061794%	0.0060451%
Municipality's proportionate share of net pension liability (asset)	\$ (312)	\$ (711)	\$ (154)	\$ (558)	\$ 20,873	\$ (25,639)
Municipality's covered-employee payroll	\$ 144,858	\$ 126,494	\$ 125,046	\$ 113,565	\$ 106,088	\$ 99,422
Municipality's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.22%	0.56%	0.12%	0.49%	19.68%	25.79%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.04%	100.09%	100.02%	100.1%	96.89%	104.10%

\* The amounts presented for each year were determined as of the measurement date of the collective net pension liability (asset) which is 06/30.

SUPPLEMENTARY INFORMATION  
 SCHEDULE OF THE MUNICIPALITY CONTRIBUTIONS  
 South Dakota Retirement System  
 Last Six Years

	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 9,528	\$ 8,987	\$ 8,371	\$ 7,710	\$ 7,384	\$ 6,682
Contributions in relation to the contractually required contribution	<u>\$ 9,528</u>	<u>\$ 8,987</u>	<u>\$ 8,371</u>	<u>\$ 7,710</u>	<u>\$ 7,384</u>	<u>\$ 6,682</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
Municipality's covered-employee payroll	\$ 145,624	\$ 136,607	\$ 126,677	\$ 116,866	\$ 112,169	\$ 100,560
Contributions as a percentage of covered-employee payroll	6.54%	6.58%	6.61%	6.60%	6.58%	6.65%

**Notes to Required Supplementary Information  
for the Year Ended December 31, 2020**

Schedule of the Proportionate Share of the Net Pension Liability (Asset) and  
Schedule of Pension Contributions.

**Changes from Prior Valuation**

The June 30, 2020 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2019 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

**Benefit Provision Changes**

Legislation enacted in 2020 established a Qualified Benefit Preservation Arrangement (QBPA) under Section 415(m) of the Internal Revenue Code (IRC). The QBPA is effective July 1, 2020 and pays a portion of SDRS benefits that are restricted by IRC Section 415(b). The total benefits paid from SDRS and the QBPA will be limited to the applicable 415(b) annual limit, unreduced for early commencement if Members retire prior to age 62 and actuarially increased for late retirement up to age 70 if Members retire after age 65. The Actuarial Valuation considers benefits payable from both SDRS and the QBPA.

Legislation enacted in 2020 also brought the assets and the liabilities of the South Dakota Department of Labor and Regulation Plan into SDRS effective July 1, 2020. With the exception of the accounting results presented in Section 6 of this report, all exhibits include the assets, liabilities, and member counts of the former Department of Labor and Regulation Plan Members.

**Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2019 and exists again this year as of June 30, 2020. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.88% as of June 30, 2019 and is 1.41% as of June 30, 2020.

The changes in actuarial assumptions due to the 1.41% restricted maximum COLA decreased the Actuarial Accrued Liability by \$595 million, or 4.6% of the Actuarial Accrued Liability based on the 1.88% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

**Actuarial Method Changes**

No changes in actuarial methods were made since the prior valuation.